Introduction to the BC Professional Governance Act

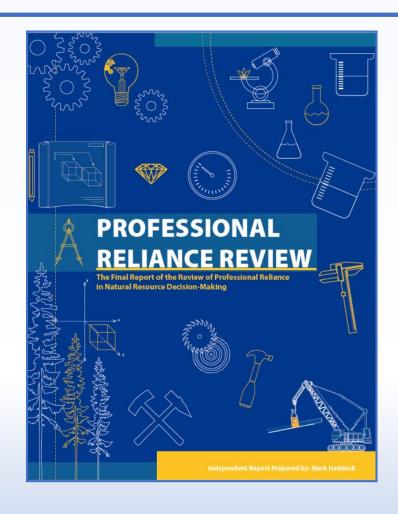
Paul Craven • Superintendent of Professional Governance • 17 September 2020



Professional Reliance Review – 2018

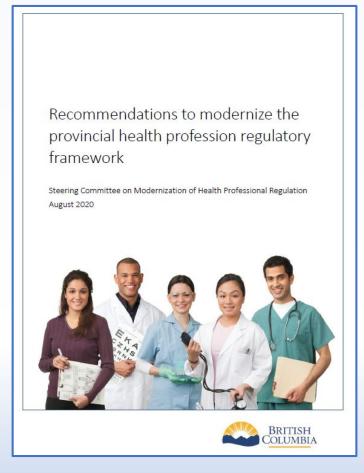
Governance Recommendations:

- 1. Establish an oversight office for professional governance
- 2. Legislate critical elements of professional governance





Evolution of Professional Governance Model



- Seeing changes in BC and across the country in professional governance
- Modern framework for regulatory bodies
- Focus on public interest; movement away from dual mandate
- Stronger oversight and support from government



Professional Governance Act (PGA): Recap

- Received Royal Assent Nov 27, 2018
- Created the Office of the Superintendent of Professional Governance (OSPG)
- Will replace statutes of the 5 prescribed professional associations (regulatory bodies
- Has a mechanism to include other regulatory bodies
 - Government direction to bring AIBC under PGA in order to benefit from modern legislation
- Expected to come fully into force Fall 2020

BILL 49 - 2018 PROFESSIONAL GOVERNANCE ACT Contents PART 1 - DEFINITIONS AND APPLICATION 1 Definitions and interpretation 2 Specific definitions and information 3 Application to firms as registrants PART 2 - SUPERINTENDENT OF PROFESSIONAL GOVERNANCE Division 1 - Appointment of Superintendent 4 Office of the superintendent of professional governance established 5 Superintendent's power to delegate 6 Professional Governance Advisory Committee 7 General duty and responsibilities of superintendent 8 Rules of practice and procedure Division 2 - Powers of Superintendent 9 Guidelines 10 Investigations and audits by superintendent 11 Directives issued by superintendent 12 Appointment of public administrator 13 Power to compel persons to give evidence and order disclosure 14 Contempt proceeding for uncooperative witness or other person 16 Application of the Administrative Tribunals Act 17 Administration of rosters 18 Public interest disclosure Division 3 – Reports of Superintendent 20. Superintendent to make recommendations PART 3 - REGULATORY BODIES Division 1 - General 22 General duty and responsibilities of regulatory bodies



Office of the Superintendent of Professional Governance

Division 2 – Organization of Regulatory Body
23 Council of regulatory body

PGA Overview

- The PGA is broad and general legislation designed to provide oversight to regulatory bodies
 - Current focus: natural and built environment
- The PGA increases, centralizes and focuses government oversight but is not remedial
- The PGA modernizes and clarifies role of regulatory bodies and introduces the role of Superintendent



OSPG: Who Are We

OSPG established in June 2019 through the PGA

- Independent office in the BC Ministry of Attorney General
- Centre of excellence and expertise in professional governance
- Acting in the public's interest



OSPG Vision

Effective, trusted and supported professional governance that protects the interests of British Columbians

We are committed to being:





Flexible



** Transparent



** Responsive



Collaborative



* Accountable



What We Do

Regulate

- To maintain a modern regulatory framework responsive to changing professional environments
- To support regulatory bodies effectively regulating their registrants
- To enforce compliance with the PGA

Review

- To identify and respond to systemic or general governance matters
- To assess regulatory body performance against standards
- To ensure regulatory body bylaws are in the public interest

Research

- To incorporate best practices in professional governance
- To develop policy and guidance
- To assess impacts of policy/regulations on all interested parties

Report

• To transparently communicate about matters of professional governance



Professional Governance Act - Implementation



The PGA uses a phased implementation approach:

Implementation Plan

Implementation

PHASE 1: WINTER 2019 - SUMMER 2019

- November 2018 The PGA received royal assent.
- June 2019 The OSPG was established and the Superintendent was appointed.
- June 2019 Select parts of the PGA were brought into force to begin transition to the PGA. The Superintendent now has certain administrative powers and regulatory bodies are subject to some parts of the PGA (e.g., Nomination procedures for councils).

PHASE 2: FALL 2019 - SUMMER 2020

- OSPG works with the regulatory bodies to prepare the OSPG and each regulatory body for transition (bylaw procedures; committee and council structure and election).
- Joint policy work on topics relating to the key aspects of the PGA and functions of regulatory bodies including performance standards; advocacy and transparency; code of ethics; duty to report; and, complaints and discipline.
- Begin discussions on key policy issues such as the regulation of firms, practice rights and scope of practice, and declarations of competence and conflict of interest begin.
- Key milestones include the release of OSPG's first annual report (May 2020) and the establishment of a Professional Governance Advisory Committee.

PGA in Force

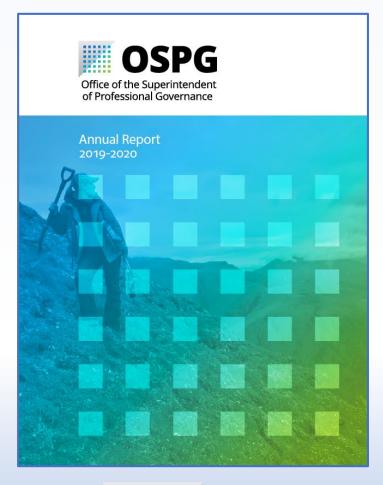
Operations

PHASE 3: FALL 2020 ++

- The PGA is fully implemented and the current legislation of each of regulatory body is repealed.
- Initial regulations required for implementation are complete.
- Regulatory bodies' mandatory bylaws are filed and work commences on transitioning other bylaws.
- Implementation of regulation of firms; scope of practice and practice rights, and declarations of competence and conflict of interest will be phased in and continue beyond Fall 2020.
- OSPG will transition from implementation to operations and enforcement.



Phase 2 – Fall 2019 to Summer 2020



- Regulatory Body Readiness
 - Bylaw transition; structure (council, committee and elections); complaint and discipline process; duty to report; advocacy framework alignment.
- OSPG Readiness
 - Regulation development; standards of good regulation; interpretation of PGA; joint policy work on topics including competency standards, advocacy and transparency, code of ethics, duty to report, and complaints and discipline.
- OSPG's First Annual Report (May 2020)



Phase 3 – Fall 2020 and Beyond

- The PGA will be fully in force
 - Current legislation of each regulatory body will be repealed
- Initial regulations completed
- Regulatory bodies' mandatory bylaws filed
- Declarations of competence and conflict of interest will be phased in and will continue to be developed beyond Fall 2020
- OSPG transition from implementation to operations and enforcement



AIBC Transition – Phased Approach

PHASE 1: July – Dec 2020

July – Nov 2020:

- Joint announcement of AIBC's move July 14, 2020
- Change management -OSPG/AIBC presentations and communications
- OSPG prepares OIC for Constitution Act amendment
- AIBC receives OSPG resources to guide their bylaw, register, and organization structure work
- **Dec 2020:** Architects Act moves to AG oversight

Phase 2: Jan 2021 – TBD

- OSPG develops regulation for AIBC designation
- OSPG develops/amends regulations as required to meet needs of AIBC
- AIBC develops required bylaws
- OSPG review of draft bylaws
- Revisions and final submission
- 2-3 months prior to designation date:
- Regulation Approval Process
- Regulation Approval
- Filing of bylaws with Minister

Phase 3: 2021/2022 - Beyond

- AIBC is designated as regulatory body under PGA
- Architects Act is repealed
- PGA requirements for AIBC and its registrants are in force
- AIBC's bylaws are filed



Governance

- Stronger emphasis on professional regulator role and public interest mandate
 - o Member association role played by individual associations for each professional area
- Leaner council focused on governance
 - o Greater lay representation, merit-based nominations/appointments, oaths of office
 - o 7 elected registrant councillors, 4 appointed lay councillors and non-voting past president
- 5 statutory committees for core functions
 - o Nominations, Credentials, Audit and Practice Review, Investigations, Discipline



Bylaws

Councils will adopt bylaws without ratification by registrants

Bylaws will be reviewed by Superintendent and filed with Minister

Changes to registrant participation in general meetings



Regulated Practice, Reserved Practice and Reserved Titles

- Regulations will set out practice definitions and reserved titles
- S. 55 of PGA modernizes how practice rights exclusions and exemptions are expressed



Advocacy

Policy Intent:

- Ensure that activities are focused on Regulatory Body's general duty and responsibilities: regulating registrants and serving and protecting the public interest (s.22)
 - Avoid activities that divert resources away from core responsibilities
- Avoid activities that may lead to the perception that the regulatory body is putting the interests of the registrant ahead of the public interest
- Limits to advocacy are not intended to discourage a strong working relationship with government



Standards of Conduct and Competence

- Renewed Code of Ethics
- Stronger Duty to Report
 Clear guidance on process and triggers
- Protection against Reprisals



Education and Continuing Competence

- Not a new requirement for AIBC as this is in place
- Mandatory continuing education programs that supports Indigenous reconciliation may be new



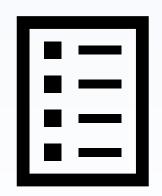
Public Register

- PGA requires register on website that includes:
 - Individual's name and whether they are a current or former registrant
 - The category, subcategory, or class of registrant
 - Limits or conditions imposed on the regulated practice
 - Notations for cancellations or suspensions



- Registrant areas of practice (annual declaration)
- City and/or region of registrants, with exceptions
- Business contact information for registrants
- Registrant employer information





Declarations of Conflict of Interest

- PGA declaration provisions will not be brought into force in November 2020
- Policy development on declaration requirements is ongoing
- Regulatory bodies/OSPG to ensure registrants have strong understanding of conflict of interest obligations
 - Guidance
 - Credentialing process
 - Continuing education
- Firms will be required to promote/verify target behaviour conflict of interest policy in Professional Practice Management Plan
- Working with industry/government, OSPG will evaluate where specific project-based conflict of interest declarations may be necessary



Complaints and Discipline

- Standardized process and triggers for investigations
- Increased transparency of discipline hearings
- During an investigation, registrants may have limits imposed on their practice or registration suspended if necessary, in public interest
- New process for alternative complaint resolution



Looking Ahead

- ✓ Modernized and improved regulation
- ✓ Better government responsiveness to concerns of professional regulatory bodies
- ✓ Better transparency of professional regulation
- ✓ Enhanced confidence in the continuing system of regulation

Contact

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